

Fishing for Trouble

**How Toxic Mercury Contaminates Our Waterways and
Threatens Recreational Fishing**

Written by Zachary Corrigan

United States Public Interest Research Group Education Fund
June 2003

Acknowledgements

Written by Zachary Corrigan, Staff Attorney and Clean Air Advocate with U.S. PIRG Education Fund.
Cover designed by Amy Wolf, Public Interest GRFX.

© 2003, U.S. PIRG Education Fund

Clear the Air is a joint project of the Clean Air Task Force, National Environmental Trust, and U.S. PIRG Education Fund.

The author would like to thank Jeff Bigler with EPA for providing the data used in this report; Michael Bender with the Mercury Policy Project for his great work on this issue throughout the years including earlier versions of this report; Martha Keating and Barbara Warren with the Clean Air Task Force, David Schoengold with MSB Associates, John Stanton and Jennifer Choe with National Environmental Trust, Angela Ledford with Clear the Air, and Holly Binns with Florida PIRG for their suggestions; and Alison Cassady for her insightful research assistance and editing.

This report is made possible with funding from The Pew Charitable Trusts. The opinions expressed in this report are those of the author(s) and do not necessarily reflect the views of The Pew Charitable Trusts.

To receive a copy of this report, visit our website or send a check for \$30 made payable to U.S. PIRG Education Fund to the following address:

U.S. PIRG Education Fund
218 D Street SE

Executive Summary

Our environment, and now our food supply, is becoming increasingly contaminated with mercury, an extremely dangerous toxic chemical. When mercury is ingested in its organic form, methylmercury, it can lead to neurological damage, especially in children. Health impacts of exposure to mercury include attention and language deficits, impaired memory, inability to process and recall information, and impaired visual and motor function. The Centers for Disease Control and Prevention estimated in its January 2003 study that 8% of American women of childbearing age have elevated levels of mercury in their bodies from eating contaminated fish. This means that approximately 322,000 newborns are at risk of neurological problems due to exposure *in utero*.

Mercury Contamination is a Widespread and Growing Concern

Currently, 43 states have advisories in effect for mercury-contaminated fish, warning the general population or sensitive subpopulations to reduce or avoid consumption, compared to only 27 states in 1993 and 39 states in 1997. This is nearly a 60% increase in 10 years. An analysis of EPA data from December 31, 2001 to December 31, 2002 found that:

- Ø State agencies have 2,148 active mercury advisories in effect for at least 12,111,733 acres of lakes (including statewide advisories), or almost 30% of all lake acres; 453,101 miles of river (including statewide advisories), or almost 13% of all river miles; 15,639 miles of coastal areas (not including statewide advisories); 2,333 miles of our Great Lake coasts and tributaries; and 166,534 acres of bayou.
- Ø 19 states (Connecticut, Florida, Illinois

r

fishing:

- Ø Generated more than \$35.6 billion in expenditures;
- Ø Generated more than \$116 billion in total economic output;
- Ø Supported more than one million jobs;
- Ø Created more than \$30.1 billion in household income (wages and salaries);
- Ø Added more than \$1.9 billion in sales tax revenues;
- Ø Added more than \$470 million in state income tax revenues; and
- Ø Generated more than \$4.88 billion in federal income tax revenues.

Five of the top ten states with the most lake acres under mercury advisory, Minnesota, Wisconsin, Florida, Michigan, and Texas, are also in the top ten for the amount of money spent towards recreational fishing. In addition, two of the ten states with the largest number of river miles under advisory, Florida and Ohio, are also in the top ten for spending on fishing. In fact, nine of the 19 states with statewide mercury advisories covering all of their inland lakes or rivers, Florida, Illinois, Michigan, Minnesota, Missouri, New Jersey,



Introduction

Fishing is an important source of food in the United States. Health professionals routinely urge people to eat fish as part of a healthy, well-balanced diet. Additionally, across the country, fish are a source of free food for low-income populations. Populations such as certain Native American tribes and Asian Americans eat fish as a substantial part of their diet.¹

But is all this fish really good for people? This was a question that Dr. Jane Hightower, a researcher from the California Pacific Medical Center, sought to answer when she surveyed her patients over the course of a year. She tested the mercury levels of those who reported eating more than two servings of fish a week. What she discovered was startling. Nine out of ten people had high mercury levels.² Of a group of 89 patients, 63 had blood mercury levels at more f

The Growing Threat of Mercury Contamination

Mercury Accumulation in Fish

When power plants and other facilities burn coal for electricity, they emit mercury from their smokestacks into the air. Rain then washes some of this mercury out of the air onto land and into waterways, where certain microorganisms convert it into methylmercury, a form that is especially toxic for humans and wildlife.

Methylmercury is a persistent bioaccumulative toxin. Fish absorb this form of mercury as it passes over their gills and they feed on the organisms. As larger fish eat smaller fish, mercury concentrations increase, or bioaccumulate. Fish at the top of the aquatic food chain have mercury levels at approximately 1 to 10 million times greater than the levels in the surrounding waters.⁵ This is why larger, older predator fish have the highest concentrations of mercury.

Mercury from smokestacks not only contaminates nearby waterbodies, but also those far from the source. Once emitted, mercury can remain in the atmosphere for up to one year. When the mercury comes into contact with oxidizing chemicals such as ozone, it becomes water-soluble. It is in this form that it is deposited as rain or snow. It can then be re-emitted (volatilized) from waterbodies and deposited elsewhere. This continuous re-emission makes mercury pollution a local, regional, and global problem.

The principal way that people are exposed to mercury is through fish consumption.⁶ Mercury also can pass through the placenta and expose developing fetuses. Infants can ingest mercury from breast milk when mothers have eaten contaminated fish.

Mercury is found in the filet portion of the fish (the muscle). Thus, skinning or trimming the fat from the fish does not reduce the mercury content. The only way to avoid mercury when eating fish is to avoid mercury-contaminated fish.

Fish Consumption Advisories: Mercury Levels Unsafe for Humans

To address the public health threats posed by mercury pollution, state and tribal health departments – as well as the Food and Drug Administration (FDA), which has federal jurisdiction for commercially bought and sold fish – have, for years, issued fish consumption advisories. In addition to mercury, fish advisories are issued for other contaminants, such as PCBs. Advisories involve a complex assessment taking into consideration the level of contamination in a fish species, the size of the fish, how often an individual eats that particular species, and the health risk posed by consumption.

The fish consumption advisory approach

EPA does not issue fish consumption advisories; rather, states are left with the responsibility. State systems for issuing fish consumption advisories vary widely from state to state, resulting in a situation that is confusing for consumers and often inadequately protects the health of a growing fetus or child. Many states do not monitor their waterbodies. Many states use inadequately low thresholds to determine whether an advisory should be issued. Finally, the advice that states give their consumers about how much fish should be consumed varies widely. Recent surveys have shown that nearly all states inadequately protect the health of sensitive subpopulations from mercury exposure.⁷

EPA does issue guidance to the states on the criteria to use in developing advisories. Part of this guidance includes a reference dose, which is the level below which EPA does not expect adverse health effects to occur over a lifetime of exposure. The EPA reference dose-level is set at 0.1 micrograms of mercury per kilogram of body

half can of tuna) with mercury concentrations between 0.10 and 0.15 parts per million (ppm)^a to stay well below the reference dose.⁸ At 0.10 to 0.15 ppm, the average person should eat no more than one to two large servings (at approximately eight ounces each) per week of

fish to stay within safe limits.^b At larger portions, or at higher contamination levels, consumption must be further reduced.⁹ EPA recommends that pregnant women, women who could become pregnant, women nursing, and young children limit consumption to one meal per week (of eight ounces of uncooked fish for adults, which amounts to 1 1/3 cans of tuna, or a half can for a young child at an assumed three ounce serving size).

Mercury concentrations greater than one part per million, or the “action level,” in fish are

^a A “part per million” is a unit of measurement for mercury and other contaminants in fish. It is the equivalent to one mg/kg.

Table A. Average Mercury Concentrations in Popular Freshwater Fish

PPM	Fish species
.0005-8.94	Largemouth Bass
.005-3.34	Small Mouth Bass
.005-2.14	Yellow Perch
.014-2.81	Eastern Chain Pickerel
.005-2	Lake Trout
.005-16	Walleye
.005-4.4	Northern Pike

Note: This table represents the range of average mercury concentrations measured in 43 states. Mercury levels that trigger mercury advisories vary from state to state.

Source: EPA, 2001

Table B. Sampling of Commercially-Sold Fish Without FDA Advisories and Hypothetical Recommended Consumption Limits (for average male)

Fish Species	(PPM)	Average (PPM)	Hypothetical Recommended Fish Meals Per Month
Grouper (Mycteroperca)	0.05-1.35	0.43	No more than two
Tuna (fresh or frozen)	ND-1.30	0.32	No more than three
*Lobster Northern (American)	0.05-1.31	0.31	No more than three
Grouper (Epinephelus)	0.19-0.33	0.27	No more than three
*Halibut	0.02-0.63	0.23	No more than four
*Sablefish	ND-0.70	0.22	No more than four
*Pollock	ND-0.78	0.20	No more than four
*Tuna (canned)	ND-0.75	0.17	No more than five
*Crab Blue	0.02-0.50	0.17	No more than five
*Crab Dungeness	0.02-0.48	0.18	No more than five

Based on EPA reference dose. See footnote b for formula. Assumed average fish-meal size is eight ounces (one can of tuna is 6 ounces), average human weight is 70 kg, and a month is 30.44 days.

* Indicates popularly consumed fish

Source: FDA, 2001

Report Findings: A Growing Number of Waterways Under Advisory

Currently, 43 states⁸ have issued advisories for mercury-contaminated fish, warning the general population or sensitive subpopulations to reduce or avoid consumption. This demonstrates nearly a 60% increase over the 27 states with active advisories in 1993.

Based on our analysis of active advisories in 2002, this translates into 2,148 mercury advisories in effect for at least:

- Ø 12,111,733 acres of lakes (including statewide advisories), or almost 30% of all lake acres;
- Ø 453,101 miles of river (including statewide advisories), or almost 13% of all river miles;
- Ø 15,639 miles of coastal areas (not including statewide advisories);
- Ø 2,333 miles of our Great Lake coasts and tributaries; and
- Ø 166,534 acres of bayou.

See Table E for a state-by-state breakdown of river miles and lake acres under mercury advisory. Refer to Appendix i

and Texas, also have issu

Mercury Contamination Threatens the Recreational Fishing Industry

Mercury contamination is a threat to recreational fishing—a vital piece of our national and state economies. Recreational fishing is a multi-billion dollar industry. In 2001, the most recent year for which the data is available, approximately 34.1 million Americans took a total of 437 million fishing trips and spent 557

Addressing the Problem at the Source

Sources of Mercury Pollution

Mercury that endangers our health and

Not only is controlling mercury feasible, but the costs are relatively low. In a 1997 report to Congress, EPA estimated that a 90% reduction target would cost coal-fired power plants a total of \$5 billion annually. Two years later, in its multi-pollutant benefit report, the estimate for a 70-90% reduction was revised downward to \$2.7 billion. Now it is estimated that costs could be as low as \$360 million for specific mercury control options.⁴³ This amounts to a fraction of the \$250 billion-plus the utility industry generates in revenue each year.

Cutting Mercury Emissions from Coal-Burning Power Plants: It's Time for EPA to Act

After years of delay, the Environmental Protection Agency could act as early as this year to deliver 90% reductions in mercury pollution from power plants through stringent implementation of the existing Clean Air Act.

The electric and coal industries have been wildly successful in avoiding mercury regulations. The 1990 Clean Air Act amendments required EPA to conduct additional studies on mercury pollution from power plants before regulating mercury emissions.

EPA has completed two major reports for Congress. The first report, released in 1997, found that between 1% and 3% of women of childbearing age eat sufficient amounts of fish to be at risk from mercury exposure.⁴⁴ This number has been revised upward in subsequent studies.⁴⁵ In 1998, a second report established a plausible link between coal-fired power-plant mercury emissions and the mercury found in soil, water, air, and fish.⁴⁶

The electric and coal industries have consistently argued that more scientific research is needed before reductions should be required. To counter the growing pressure to regulate the industry, utilities have argued that there are still uncertainties about the toxicological effects of mercury. In 1998, due to heavy industry pressure, Congress inserted language into the EPA appropriations bill directing the Agency to postpone regulation until another study was conducted on the health impacts of mercury.

The result was a 2000 report completed by the National Research Council that verified previous EPA findings on the toxicological impacts of mercury. These reports prompted a 2000 EPA announcement that mercury regulation was warranted.

Since that time, EPA has been meeting with state, industry, and environmental community stakeholders, who have been providing input to EPA as it drafts regulations. According to the Clean Air Act, the agency must issue "maximum achievable control technology" (MACT) standards for each coal-fired power plant, with compliance due by the end of 2007. This means that the standard must be set at a level being achieved by the best-controlled sources. Given the acknowledged availability of technologies that can achieve a 90% reduction, the legal standard should be set at that level. This would result in nationwide emission levels of about five tons per year, while ensuring that every coal-burning power plant in every community would meet stringent emission limits.

The Bush Administration's Air Pollution Plan Promises Higher Mercury Emissions

Unfortunately, the Bush administration's air pollution plan would eliminate the current regulatory system. The administration's so-called "Clear Skies" plan proposes a radical new regime for mercury control, one that will result in less progress and more contamination for a much longer time.

Instead of plant-by-plant controls at levels achievable with the most aggressive control technology, the Bush administration proposes to cap mercury at 26 tons in 2010 and 15 tons in

Table I. Increase in Mercury Emissions in Bush Administration Plan over Current Clean Air Programs

Existing Clean Air Act (with 90% reductions)⁴⁷	5 tons per year by 2008 ⁴⁸
Bush Administration Air Pollution Plan	<u>2010-2018</u> 21 tons/yr more mercury
Increase allowed by Bush Plan over Clean Air Act programs	<u>After 2018</u> 10 tons/yr more mercury
% Increase allowed by Bush Plan over existing Clean Air Act programs.	<u>2010-2018</u> 520% as much mercury <u>After 2018</u> 300% as much mercury
Delay allowed by Bush Plan over existing Clean Air Act programs	Up to 10 year delay

current law and the Bush proposal is that the administration would allow emissions trading for mercury, an unprecedented move since there has never before been a trading program for a pollutant that is a persistent bioaccumulative toxin. An emissions-trading approach could result in the development of toxic hot spots in communities where power plant owners purchase credits rather than reduce emissions.

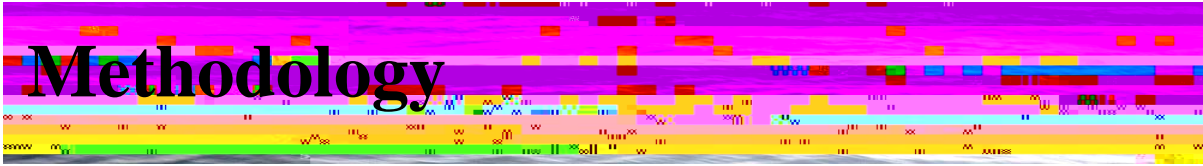
In defending its proposal, EPA disavows its earlier statements on what is likely to occur under the Clean Air Act.⁴⁹ Essentially, EPA justifies weakening the law by arguing that it does not intend to faithfully implement the current law.

Conclusion and Recommendations

Once mercury is in the food supply, it puts all of our health at risk, but especially sensitive subpopulations such as children, pregnant women, and those who consume large amounts of fish—such as recreational anglers. The increasing number and breadth of mercury advisories indicates the vast extent of the mercury contamination problem. In addition to compromising public health, this pollution is a threat to recreational fishing—a vital piece of our national and state economies.

Efforts to strengthen, not weaken, mercury protections—especially from mercury’s largest unregulated source, power plants—are needed. These efforts will ensure that all Americans, including recreational fishers, are protected from mercury:

- 1) U.S. EPA should faithfully implement the Clean Air Act to reduce mercury emissions from power plants by at least 90% from existing levels; and
- 2) The Bush administration should abandon its so-called “Clear Skies” proposal.



Methodology

This section details the methodology used to derive this report's data on fish advisories for mercury contamination, contained primarily in Table E and Appendix E. This data details the number of states that have issued mercury advisories, the number of advisories per state, and the number of acres or miles of a particular type of waterbody that are under advisory per state. While the EPA does the same analysis for advisories and areas under advisory, nationwide, the agency does not do a similar calculation by state. The data in this report does not necessarily mirror similar data calculations by the states, which may use different data and methodologies. This data is intended to be a general reference for the extent of mercury contamination and should not be relied upon for advice for fish consumption. People should consult EPA and their state department of health to determine how much fish, if any, can be safely consumed.

Data Source and Parameters: EPA provided us with data on active mercury fish consumption advisories for specific species in all waterbodies between December 31, 2001 and December 31, 2002. Excluded from the summary data in Table E and Appendix E, but provided by the EPA, are advisories issued by territories, such as American Samoa. In a separate data set, EPA provided data on active "no restriction" advisories and statewide advisories.

Geographic Area of Waterbodies Under Fish Consumption Advisory by State: This report follows EPA in using th

across the state.

We chose to eliminate the results for Utah due to data irregularities.

Comparing states. The major limitation for any proxy for mercury-contamination extent based on mercury consumption advisories is that there is no uniform testing across states for mercury contamination or uniform standards for issuing advisories. Some states are far more precautionary than others for the standard they use for fish contamination, the amount of monitoring of fish within water bodies, and the

Appendix A. Active Statewide Fish Consumption Advisories for Mercury Pollution (2002)

State	Advisory	Advisory Extent	Advisory Type	Year Issued	Species	Species Size	Restriction/ Population Covered
AL	Statewide: Gulf Of Mexico Coastal And Estuarine Waters	Statewide	Coastal	1996	mackerel-king	< 39"	Restricted Consumption - General pop.
AL	Statewide: Gulf Of Mexico Coastal And Estuarine Waters	Statewide	Coastal	1996	mackerel-king	> 39"	No Consumption - General pop.
CT	Statewide: All Rivers And Lakes	Statewide: All freshwater rivers and lakes	Statewide	1996	all fish except trout		Restricted Consumption - General pop.
CT	Statewide: All Rivers And Lakes	Statewide: All freshwater rivers and lakes	Statewide	1996	all fish except trout		Restricted Consumption - Subpop.(s)
CT	Statewide: All Rivers And Lakes	Statewide: All freshwater rivers and lakes	Statewide	1996	trout	> 15"	Restricted Consumption - Subpop.(s)
FL	Statewide: All Coastal Waters	Statewide	Coastal	1993	amberjack-greater		Restricted Consumption - General pop.
FL	Statewide: All Coastal Waters	Statewide	Coastal	1993	bluefish		Restricted Consumption - General pop.
FL	Statewide: All Coastal Waters	Statewide	Coastal	1993	cobia		Restricted Consumption - General pop.
FL	Statewide: All Coastal Waters	Statewide	Coastal	1993	jack-crevalle		Restricted Consumption - General pop.
FL	Statewide: All Coastal Waters	Statewide0	7.98		-7.98	0	304.4397

State	Advisory	Advisory Extent	Advisory Type	Year Issued	Species	Species Size	Restriction/ Population Covered
MD	Statewide: Lakes and Impoundments	same as above	Statewide	2001	sunfish-bluegill		Restricted Consumption - General pop.
MD	Statewide: Rivers and Streams	Statewide: All rivers and streams	Statewide	2001	bass-largemouth		Restricted Consumption - General pop.
MD	Statewide: Rivers and Streams	Statewide: All rivers and streams	Statewide	2001	bass-smallmouth		Restricted Consumption - General pop.
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	all other fish		Restricted Consumption - General pop.
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	all other fish		No Consumption - Subpop.(s)
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	salmon-Atlantic-landlocked		Restricted Consumption - General pop.
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	salmon-Atlantic-landlocked		Restricted Consumption - Subpop.(s)
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	trout-brook		Restricted Consumption - General pop.
ME	All waters	Statewide: All fresh waters, lakes, ponds, rivers, and streams.	Statewide	1994	trout-brook		Restricted Consumption - Subpop.(s)
ME	Statewide: All Coastal And Estuarine Waters	Statewide	Coastal	1994	bass-striped		Restricted Consumption - Subpop.(s)
ME	Statewide: All Coastal And Estuarine Waters	Statewide	Coastal	1994	bass-striped		Restricted Consumption - General pop.
ME	Statewide: All Coastal And Estuarine Waters	Statewide	Coastal	1994	bluefish		Restricted Consumption - General pop.
ME	Tribal Statewide - coastal waters	Tribal Statewide - coastal waters	Statewide	2002	all other fish		Restricted Consumption - General pop.
ME	Tribal Statewide - coastal waters	Tribal Statewide - coastal waters	Statewide	2002	shellfish-lobster-american (hepatopancreas/tomalley)	Tri7al Tri7aD8and001al Tr56TJbal Sfc0as7ls.hers -coastal fish1094	Restricted Consumption - General pop.

c 1 2 8 3 0 0 . 0 D T 6 1 5 1 . 1 - i u s n o C o N l a t s s r e h . s 8 9 1 0 0 . . t a w l a 7 i

State	Advisory	Advisory Extent	Advisory Type	Year Issued	Species	Species Size	Restriction/ Population Covered
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	bass-smallmouth		Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	crappie-black	> 9"	Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	crappie-black	> 9"	Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	crappie-white	> 9"	Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	crappie-white	> 9"	Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	muskellunge		Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	muskellunge		Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	perch-yellow	> 9"	Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	perch-yellow	> 9"	Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	pike-northern		Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	pike-northern		Restricted Consumption - Subpop.(s)
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	walleye		Restricted Consumption - General pop.
MI	Statewide: All Lakes (Inland)	Statewide: Inland lakes	Statewide	1993	walleye		Restricted Consumption - Subpop.(s)
MN	Statewide: All Lakes (Unmonitored)	Statewide	Statewide	1999	all other fish		Restricted Consumption - General pop.
MN	Statewide: All Lakes (Unmonitored)	Statewide	Statewide	1999	all other fish	< 20"	Restricted Consumption - Subpop.(s)
MN	Statewide: All Lakes (Unmonitored)	Statewide	Statewide	1999	all other fish	> 20"	No Consumption - Subpop.(s)
MN	Statewide: All Lakes (Unmonitored)	Statewide	Statewide	1999	all panfish		Restricted Consumption - Subpop.(s)
MO	Statewide	Statewide: All waters	Statewide	2001	bass-largemouth	> 12"	No Consumption - Subpop.(s)
MS	Statewide: Gulf Of Mexico Coastal And Estuarine Waters	Statewide	Coastal	1998	mackerel-king	> 39"	No Consumption - General pop.
MS	Statewide: Gulf Of Mexico Coastal And Estuarine Waters	Statewide	Coastal	1998	mackerel-king	33-39"	Restricted Consumption - General pop.
NC	Statewide: All Coastal And Estuarine Waters	Statewide: Atlantic Ocean	Coastal	2000	mackerel-king	All sizes	No Consumption - Subpop.(s)
NC	Statewide: All Coastal And Estuarine Waters	Statewide: Atlantic Ocean	Coastal	2000	mackerel-king	All sizes	Restricted Consumption - General pop.

State	Advisory	Advisory Extent	Advisory Type	Year
-------	----------	-----------------	---------------	------

State	Advisory	Advisory Extent	Advisory Type	Year Issued	Species	Species Size	Restriction/ Population Covered
ND	Statewide: All lakes and rivers	same as above	Statewide	2001	perch-yellow	>11 in	Restricted Consumption - General pop.
ND	Statewide: All lakes and rivers						

State	Advisory	Advisory Extent	Advisory Type	Year Issued	Species	Species Size	Restriction/ Population Covered
TX	Gulf Of Mexico	Statewide: All waters off the Texas coast (Jefferson, Chambers, Galveston, Brazoria, Matagorda, Calhoun, Refugio, Aransas, San Paticio, Nueces, Kleberg, Kenedy, Willacy, and Camerson counties).	Coastal	1997	mackerel-king	> 43"	No Consumption - General pop.
TX	Gulf Of Mexico	same as above	Coastal	1997	mackerel-king	37-43"	Restricted Consumption - Subpop.(s)
TX	Gulf Of Mexico	same as above	Coastal	1997	mackerel-king	37-43"	Restricted Consumption - General pop.
VT	Statewide: All Waters	Statewide	Statewide	1995	all fish except bullhead and sunfish-pumpkinseed		Restricted Consumption - Subpop.(s)
VT	Statewide: All Waters	Statewide	Statewide	1995	all fish except bullhead and sunfish-pumpkinseed		Restricted Consumption - General pop.
VT	Statewide: All Waters	Statewide	Statewide	1995	walleye		No Consumption - Subpop.(s)
WI	Statewide - All lakes	Statewide: All lakes	Statewide	2000	all fish		Restricted Consumption - Subpop.(s)
WI	Statewide - All lakes	Statewide: All lakes	Statewide	2000	all other fish		Restricted Consumption - General pop.

**Appendix B. Money Spent on Recreational Fishing in Each State
(2001)⁵⁰**

Rank	State	Money Spent on Recreational Fishing
1	FL	\$4,083,409,000
2	CA	\$2,029,581,000
3	TX	\$1,950,902,000
4	MN	\$1,284,522,000
5	NC	\$1,118,028,000
6	NY	\$1,073,019,000
7	WI	\$1,005,149,000
8	WA	\$853,761,000
9	MI	\$838,558,000
10	OH	\$761,619,000
11	MO	\$745,514,000
12	AL	\$723,467,000
13	LA	\$703,373,000
14	NJ	\$699,826,000
15	CO	\$645,891,000
16	OR	\$601,780,000
17	IL	\$598,376,000
18	AK	\$537,355,000
19	PA	\$580,351,000
20	SC	\$558,731,000
21	KY	\$544,660,000
22	GA	\$543,504,000
23	IN	\$518,863,000
24	VA	\$517,802,000
25	TN	\$480,221,000

Rank	State	Money Spent on Recreational Fishing
26	MD	\$480,185,000
27	OK	\$476,019,000
28	MA	\$464,991,000
29	AR	\$445,778,000
30	UT	\$392,617,000
31	IA	\$335,878,000
32	AZ	\$336,293,000
33	ID	\$310,872,000
34	MT	\$292,050,000
35	ME	\$250,939,000
36	CT	\$224,139,000
37	NV	\$216,721,000
38	WY	\$211,530,000
39	MS	\$210,697,000
40	KS	\$192,629,000
41	SD	\$182,480,000
42	NM	\$176,476,000
43	NH	\$164,634,000
44	ND	\$159,023,000
45	NE	\$146,359,000
46	HI	\$107,002,000
47	RI	\$105,649,000
48	WV	\$102,281,000
49	VT	\$92,536,000
50	DE	\$69,956,000

Appendix C. Mercury Emissions from Power Plants: by State (1999)⁵¹

Rank	State	Tons	Pounds
1	Texas	5.023	10,046
2	Pennsylvania	4.979	9,958
3	Ohio	3	0552

Rank	State	Tons	Pounds
26	South Carolina	0.534	1,068
27	New York	0.514	1,028
1	T58		

Appendix D. Mercury Emissions by Power Plant (1999)⁵²

EMISSIONS OF MERCURY BY PLANT (Based upon plant reported fuel use and mercury tests)			
STATE	TONS	PLANT	PLANT TONS
TX	5.023	Monticello	1.048
TX	0.58780	Martin Lake	0.0243
TX	0.43450	Trigg	5.023
TX	0.40020	Trigg	5.023
TX	0.38640	Trigg	5.023
TX	0.25090	Trigg	5.023
TX	0.25080	Trigg	5.023
TX	0.21940	Trigg	5.023
TX	0.14470	Trigg	5.023
TX	0.14130	Trigg	5.023
TX	0.13210	Trigg	5.023
TX	0.09790	Trigg	5.023
TX	0.08830	Trigg	5.023
TX	0.0300	Trigg	5.023
TX	0.0199	Trigg	5.023
TX	0.0000	Trigg	5.023
TX	0.01379	Trigg	5.023
PA	0.92600	Trigg	4.979
PA	0.92570	Keystone	4.979
PA	0.60930	Montour	4.979
PA	0.50400	Fruco Mansfield	4.979
PA	0.46400	Shawville	4.979
PA	0.24730	Contraugh	4.979
PA	0.20700	Hatfield's Ferry	4.979

PA 0100028 4-979	Panther Creek Energy Field
PA 0108073 4-979	Klinck Township-Cogon Facility
PA 0100070 4-979	Microclabator-Breakville-Indigo Company
Postal Veneer Int. Carrier Inc	

EMISSIONS OF MERCURY BY PLANT

(Based upon plant reported fuel use and mercury tests)

PLANT	STATE	PLANT TONS	STATE TONS
1470	OH	3.555	0.2
2440	OH	3.555	0.3
1470	OH	3.555	0.5
9050	OH	3.555	0.7
7070	OH	3.555	0.8
5070	OH	3.555	0.2
5040	OH	3.555	0.2
Avon Lake	OH	0.20480	3.555
Rockford	OH	0.19770	3.555
Walter C. Station	OH	0.19650	3.555

Muskingum River	OH	0.15820	3.555
Bay Shore	OH	0.13120	3.555
Killen	OH	0.09550	3.555
W. H. Zimmer Station	OH	0.08767	3.555
Niles	OH	0.07993	3.555
Richard H. Gorsuch	OH	0.06684	3.555
R. E. Burger	OH	0.06274	3.555
Ashtabula	OH	0.05633	3.555
Picway	OH	0.02940	3.555
O. H. Hutchings	OH	0.01889	3.555
Lake Shore	OH	0.00304	3.555
Hamilton	OH	0.00078	3.555
Toronto	OH	Did not operate or did not burn coal	3.555

ant reported net use and mercury tests)

(based upon pr

STATE	PLANT TONS	STATE TONS	PLANT
IL	0.02948	2.995	Stavans
IL	0.07797	2.995	Honnopin
IL	0.02792	2.995	Dallman
IL	0.02587	2.995	Meredosia
IL	0.01735	2.995	Duck Creek

OF MERCURY BY PLANT

EMISSIONS

(plant reported fuel use and mercury tests)

(Based upon)

STATE	PLANT TONS	STATE TONS	PLANT
WV	0.01608	2.995	Grand Tower
WV	0.01203	2.995	Widewater
WV	0.00449	2.995	Nakosi
WV	0.48820	2.400	Mt. Storm Power Station
WV	0.48270	2.400	John B. Aron
WV	0.27628	2.400	Widewater
WV	2.465		Fort Meigs
WV	2.465		Millersburg
WV	2.465		Mountaineer
WV	2.465		North Star
WV	2.465		Reams
WV	2.465		Riverside
WV	2.465		Kenawha River
WV	2.465		Albright
WV	2.465		Yellowstone
WV	2.465		Widewater
WV	0.00075	2.400	Morgan Run Energy Station
WV	0.00015	2.400	Spanaway
WV	0.00009	2.400	North Branch Power Station
AL	0.79450	2.465	Miller
AL	0.45370	2.465	Georgia
AL	0.43950	2.465	Gaston
AL	0.22780	2.465	Parham
WV	0.05095	2.465	Widewater

MI	0.12500	1.541	St Clair Power Plant.
MI	0.12500	1.541	St Clair Power Plant.

Item : : : :	1.000	1.000	1.000	1.000
Mon : : : :	1.000	1.000	1.000	1.000
As heville	NC	0.06935	1.538	

Line	Account	City	State	Rate	Balance
00	Harlow Branch	GA	015050	1.489	
01	1-489	GA	0104705		
02	McIntosh	GA		0.020	
08	Kraft	GA		0.016	
15	Mitchell (GA)	GA		0.013	
03	Arkwright	GA		0.006	
1372	Labadie	MO	0132990		
	Thomas Hill	MO	013870		1.372

EMISSIONS OF MERCURY BY PLANT

(Based upon plant reported fuel use and mercury tests)

PLANT TONS	STATE TONS	PLANT	STATE
1.1047690	1.372	New Madrid	MO
1.1041150	1.372	St. Joe	MO
0.05534	1.372	La Grange	MO
		St. Louis	MO
		Monroe	MO
0.0539	1.372	St. Joe	MO
0.05	1.372	Montrose	MO
0.0438	1.372	Weston	MO
0.03170	1.372	Asbury	MO
0.02	1.372	La Grange	MO
0.02	1.372	St. Joe	MO
0.02	1.372	St. Joe	MO
0.02	1.372	St. Joe	MO
0.02	1.372	St. Joe	MO
0.02	1.372	St. Joe	MO
0.02	1.372	St. Joe	MO
0.46	1.132	St. Joe	WI
		Columbia	WI
		South Oak Creek	WI
		Edgewater (WI)	WI
		Weston	WI
		J P Madge	WI
		Pulliam	WI
		Nelson Dewey	WI
		Genoa	WI
		Port Washington	WI
		Valley	WI
		Rock River	WI

MISSIONS OF MERCURY BY PLANT

(based upon plant reported fuel use and mercury tests)

E
(E

PLANT	PLANT YEAR	PLANT YEAR	PLANT YEAR
24790	1971	1971	1971
24790	1972	1972	1972
24790	1973	1973	1973
24790	1974	1974	1974
24790	1975	1975	1975
24790	1976	1976	1976
24790	1977	1977	1977
24790	1978	1978	1978
24790	1979	1979	1979
24790	1980	1980	1980
24790	1981	1981	1981
24790	1982	1982	1982
24790	1983	1983	1983
24790	1984	1984	1984
24790	1985	1985	1985
24790	1986	1986	1986
24790	1987	1987	1987
24790	1988	1988	1988
24790	1989	1989	1989
24790	1990	1990	1990
24790	1991	1991	1991
24790	1992	1992	1992
24790	1993	1993	1993
24790	1994	1994	1994
24790	1995	1995	1995
24790	1996	1996	1996
24790	1997	1997	1997
24790	1998	1998	1998
24790	1999	1999	1999
24790	2000	2000	2000
24790	2001	2001	2001
24790	2002	2002	2002
24790	2003	2003	2003
24790	2004	2004	2004
24790	2005	2005	2005
24790	2006	2006	2006
24790	2007	2007	2007
24790	2008	2008	2008
24790	2009	2009	2009
24790	2010	2010	2010
24790	2011	2011	2011
24790	2012	2012	2012
24790	2013	2013	2013
24790	2014	2014	2014
24790	2015	2015	2015
24790	2016	2016	2016
24790	2017	2017	2017
24790	2018	2018	2018
24790	2019	2019	2019
24790	2020	2020	2020
24790	2021	2021	2021
24790	2022	2022	2022
24790	2023	2023	2023
24790	2024	2024	2024
24790	2025	2025	2025
24790	2026	2026	2026
24790	2027	2027	2027
24790	2028	2028	2028
24790	2029	2029	2029
24790	2030	2030	2030

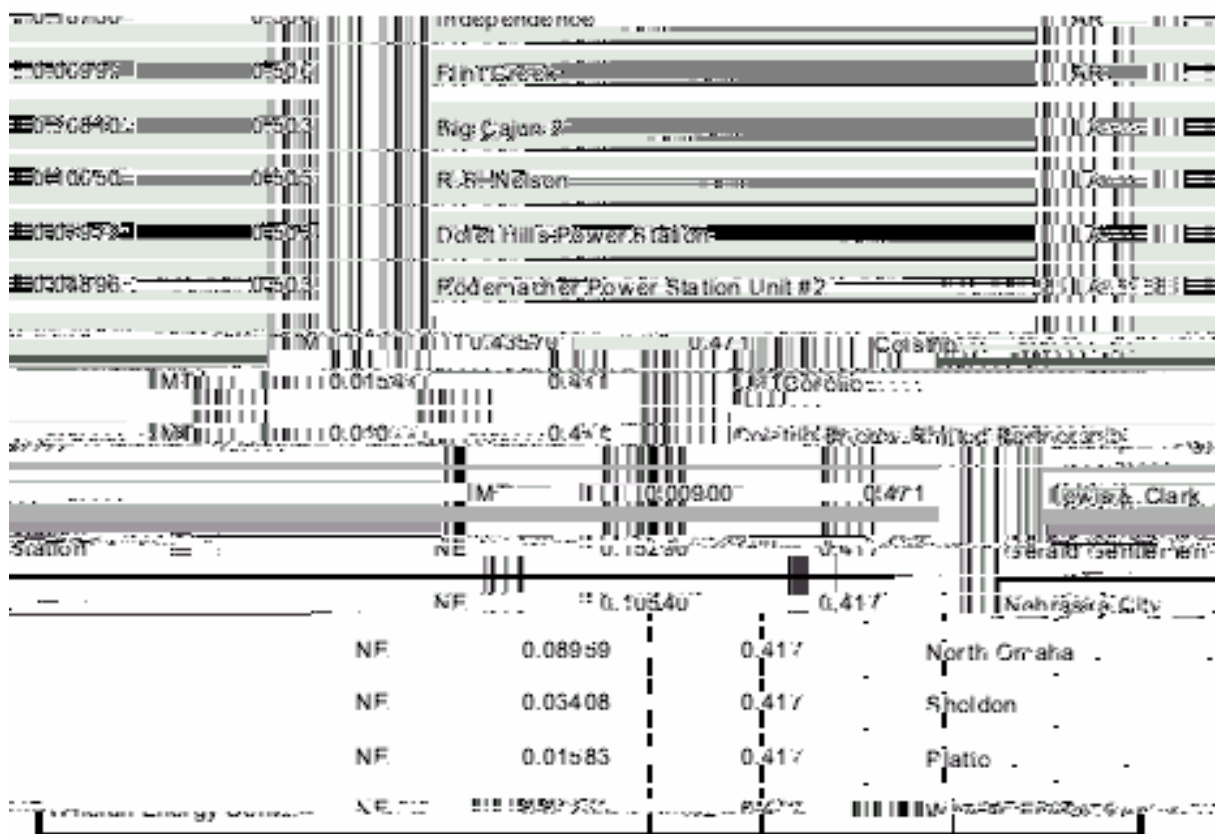
Lawrence	KS	0.0459	0.825
McCombs	KS	0.03211	0.825
Northwestern	KS	0.02508	0.825
Nearman Creek	KS	0.02508	0.825
Quindaro	KS	0.02156	0.825

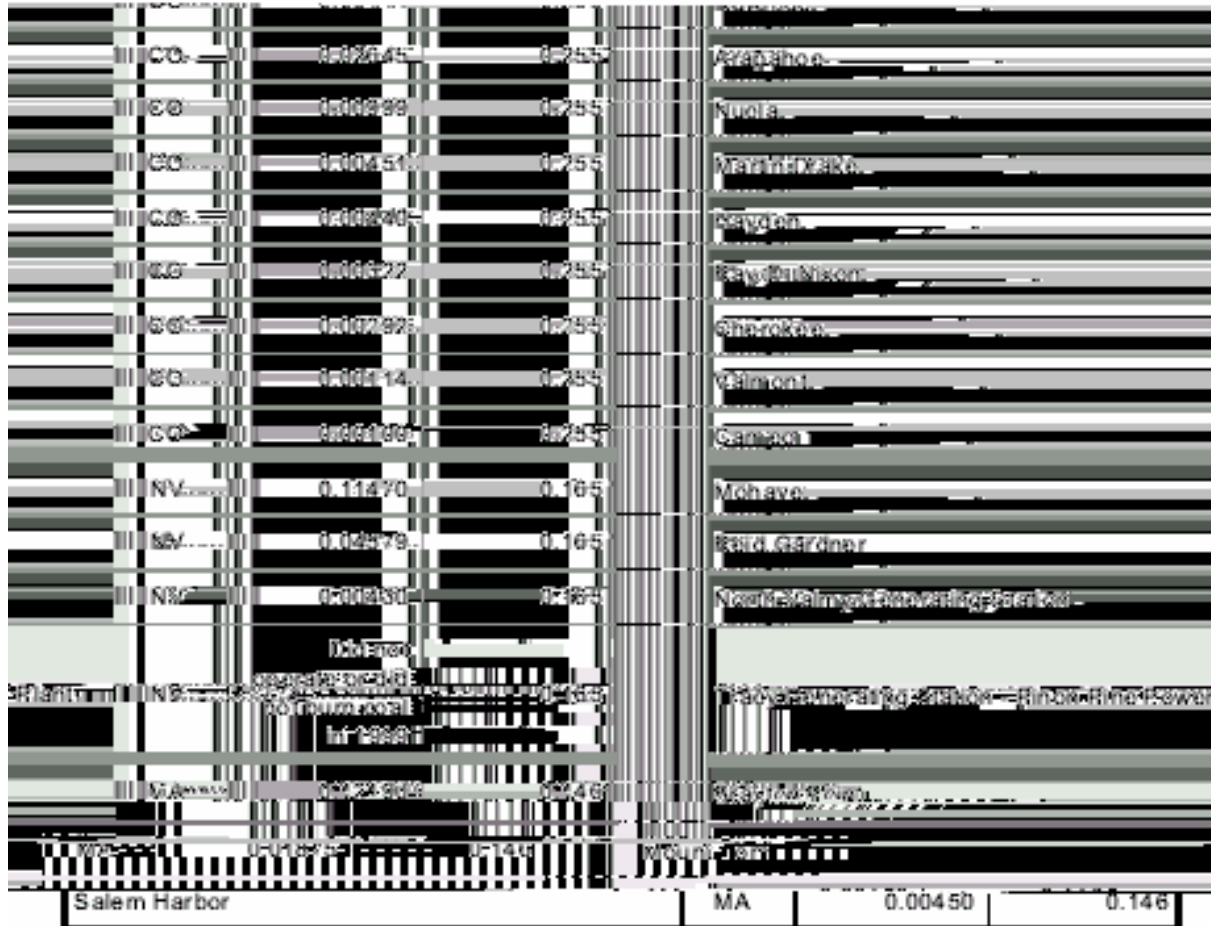
STATE	PLANT TONS	STATE TONS	PLANT
		0.825	Kaw
			Chocoma Power Station
			Cotton River
		0.0634	Chocoma Power Station
		0.05738	Yorktown Power Station
		0.04352	Clayton
		0.04155	Potomac River
		0.00572	Coyon Power Station
		0.00143	SE Birdwood Power Facility
		0.00078	A&S Wafford Run
		0.00078	Mockenbush Cogeneration
		0.00009	US Westmoredland South
		0.00007	US Westmoredland Altav
		0.00003	US Westmoredland Stopp
		0.29070	Shorburn County Generation
		0.15890	Clayton
		0.05175	Alton Baking Corporation
		0.02184	Black Bay Generating Plant
		0.02087	Hoot Lake
		0.02087	High Bridge Generating Plant

EMISSIONS OF MERCURY BY PLANT

(Based upon plant reported fuel use and mercury tests)

State	Plant Name	Mercury Emissions (lb/yr)	Capacity (MW)
MN	Laskin Energy Center	0.01431	0.632
MN	NE Station	0.00470	0.632
MN	Silver Lake	0.00209	0.632
MN	Minnesota Valley	0.00003	0.632
AZ	Springerville	0.16080	0.627
AZ	Navajo	0.19170	0.627
AZ	Cholla	0.12800	0.627
AZ	Coronado	0.12500	0.627
AZ	Apache Station	0.06037	0.627
AZ	Irvinton	0.00131	0.627
SC	Wateree	0.12210	0.534
SC	Winyah Generating Station	0.08894	0.534
SC	Williams	0.05363	0.534
SC	Jeffries Generating Station	0.05353	0.534
SC	Brose Generating Station	0.05265	0.534
SC	Hughart	0.03952	0.534
SC	Wesboro	0.03296	0.534
SC	Graincroft Generating Station	0.02792	0.534
SC	H. B. Robinson	0.02708	0.534
SC	Canalys Station	0.02706	0.534
SC	McMeekin	0.00716	0.534
NY	Dunkirk	0.10410	0.514
NY	C. R. Huntley	0.09725	0.514





Y BY PLANT
ed fuel use and mercury tests)

EMISSIONS OF MERCUR
(Based upon plant report

	STATE	PLANT TONS	STATE TONS	PLANT
	MA	0.00102	0.140	Somers Pt
	U	0.07435	0.142	Huntington
	U	0.04132	0.142	Hunter
	U	0.01982	0.142	Carbon
	U	0.00450	0.142	Indian Mountain
	U	0.00157	0.142	Bonanza
ates	U	0.00005	0.142	Sunnyside Cogeneration Asso
	DE	0.07230	0.104	Indian River
	DE	0.83126	0.104	Edge Moor
	NJ	0.05377	0.098	Hudson
	NJ	0.03205	0.098	Bill England
	NJ	0.00765	0.098	Mercer
	NJ	0.00196	0.098	Deepwater
3		0.098		Logan Generating Plant NJ 0.00158
3		0.098		Carnoy's Point Generating Plant NJ 0.00100
F		0.084		Boardman OR 0.084
1		0.050		Agona Sec 0.050
	DC	0.83508	0.838	AES Hamco, Inc.
	DC	Did not operate or did not burn coal in 1999	0.036	Fridgeport Harbor
	NH	0.01060	0.010	Schiller
Merrimack	NH		0.00788	0.008
AES Hawaii, Inc.	HI		0.00778	0.008
Healy	AK		0.00745	0.007
Mt. Poso Cogeneration Plant	CA		0.00135	0.004

EMISSIONS OF MERCURY BY PLANT

Based upon plant reported fuel use and mercury tests

Plant	State	Mercury Emissions (lb/yr)	Mercury Emissions (kg/yr)	Plant Name
AC F. Cogeneration Plant	CA	0.000383	0.004	AC F. Cogeneration Plant
Stockton Cogon Company	CA	0.000172	0.004	Stockton Cogon Company
Port of Stockton District Energy Facility (POSEFI)	CA	0.00050	0.004	Port of Stockton District Energy Facility (POSEFI)
Rio Bravo Poso	CA	0.00045	0.004	Rio Bravo Poso
Total		0.001504	0.004	
S.D. Warren Company #2	ME			
			0.00204	0.002

End Notes

¹ U.S. EPA, 1997b. Mercury Study Report to Congress, Volume VII: Characterization of Human and Wildlife Risks from Mercury Exposure in the United States.

²

³⁶ EPA, Utility Air Toxics Determination, available at <http://www.epa.gov/mercury/actions.htm#utility>

³⁷ *Id.*

³⁸ *Id.*

³⁹ *Id.*

⁴⁰ EPA, Emission Data by Plant, located at <http://www.epa.gov/mercury/actions.htm#utility>

⁴¹ *See*, EPA Mercury MACT Presentation to EEI, December 2001.

⁴² Discussion Document of the Department of Energy, the Electric Power Research Institute, and the Coal Utilization Research Council, Clean Coal Technology Roadmap, Performance Targets.

⁴³ National Wildlife Federation, Factsheet, June 2002, “Mercury Control Options for Power Plants.”

⁴⁴ U.S. EPA, *supra*, note 1.

⁴⁵ *See* Centers for Disease Control, *supra*, note 21.

⁴⁶ U.S. EPA, 1998. Utility Air Toxics Study Report to Congress, av.9()y.1Opry Mcs Study